

## Message Text

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71

ACTION SCA-01

INFO OCT-01 EUR-12 ISO-00 PPTE-00 VO-03 SCSE-00 IO-13

PER-03 MMO-04 A-01 /038 W  
----- 023503

R 141511Z MAY 76

FM AMEMBASSY BERN  
TO SECSTATE WASHDC 2589

UNCLAS SECTION 1 OF 2 BERN 2172

EO 11652: NA

TAGS: CGEN SZ

SUBJ: CONSULAR PACKAGE

REF: STATE 96907

1. THE BERN CONSULAR SECTION WILL BE REORGANIZED BY THE PHYSICAL TRANSFER TO GENEVA OF THREE EMPLOYEES WHEN A BRANCH OF THE CONSULAR SECTION OPENS THERE ON MAY 20, 1976. NO ADDITIONAL PERSONNEL RESOURCES ARE REQUIRED TO OPEN THE GENEVA BRANCH OFFICE (GBO), WHICH WILL PERFORM ALL CONSULAR SERVICES EXCEPT FOR FEDERAL BENEFITS WORK AND THE ISSUANCE OF VISAS OTHER THAN EMERGENCY DIPLOMATIC AND OFFICIAL VISAS. WHETHER ADDITIONAL POSITIONS WILL BE REQUIRED IN THE FUTURE TO STAFF THE GBO WILL DEPEND ON ITS WORKLOAD. IT APPEARS LIKELY, HOWEVER, THAT THE COMBINED WORKLOAD OF THE GENEVA AND BERN CONSULAR SECTIONS WILL EXCEED THAT OF THE PREVIOUS BERN CONSULAR OPERATION. A NUMBER OF AMERICANS RESIDENT IN THE LYON CONSULAR DISTRICT BUT NEARER TO GENEVA THAN TO LYON WILL UNDOUBTEDLY UTILIZE THE GBO ALTHOUGH THEY NEVER WENT SO FAR AS BERN. THE PROTECTION AND WELFARE CASE LOAD WILL ALSO UNDOUBTEDLY INCREASE IN GENEVA. IT IS APPARENT THAT IN THE ABSENCE OF A CONSULAR OFFICER IN GENEVA A CERTAIN AMOUNT OF PROTECTION AND WELFARE WORK IN GENEVA WAS SIMPLY NOT DONE. DISTRESSED AMERICANS RESOLVED THEIR PROBLEMS WITHOUT CALLING ON A CONSULAR OFFICER. WHEN, HOWEVER, A CONSULAR OFFICER IS LOCATED IN GENEVA HE WILL INEVITABLY BE CALLED UPON TO ASSIST SUCH AMERICANS IN THE GENEVA AREA. ACCORDINLY, THE FOLLOWING STATISTICS, WHICH UNCLASSIFIED

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ARE BASED ON A BERN ONLY OPERATION SHOULD BE USED IN

CONJUNCTION WITH THE STATISTICS TO BE GENERATED BY THE GBO  
TO PREDICT FUTURE STAFFING DEMANDS FOR BOTH THE GBO AND THE  
BERN CONSULAR SECTION.

SCHEDULE I FY-1975 FY-1976 FY-1977 FY-1978

IMMIGRANT VISAS ACTUAL ESTIMATE ESTIMATE ESTIMATE

AMEMBASSY 10/1/74 TO 10/1/75 TO 10/1/76 TO 10/1/77 TO

BERN, SWITZERLAND 9/30/75 9/30/76 9/30/77 9/30/78

1. IVS ISSUED 407 480 504 529

2. IVS REFUSED 53 50 50 50

3. TOTAL IV CASES 460 530 554 579

MAN-HOURS UTILIZED:

AMERICAN:

4. FULL TIME PERMANENT

928 644 644 644

5. TEMPORARY DETAIL 0 0 0 0

6. PIT 0 0 0 0

7. SUB-TOTAL AMERICAN

MAN-HOURS 928 644 644 644

LOCAL:

8. FULL TIME PERMANENT

1873 2241 2241 2241

9. TEMPORARY DETAIL 0 0 0 0

10. PIT 0 0 0 0

11. SUB-TOTAL LOCAL

MAN-HOURS 1873 2241 2241 2241

12. TOTAL IV MAN-HOURS

2801 2885 2885 2885

OF TOTAL IV CASES REQUIRING:

18. USE OF INTERPRETER

20 20 20 20

19. PARAKEET OR BOULDER

3 3 3 3

20. THIRD COUNTRY CHECK

400 420 441 463

21. NIVS ISSUED 24,105 26,613 27,920 29,037

22. NIVS REFUSED 537 340 360 400

23. TOTAL NIV CASES 24,642 26,953 28,280 29,437

MAN-HOURS UTILIZED:

AMERICAN:

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24. FULL TIME

PERMANENT 1,613 1,196 1,196 1,196

25. TEMPORY DETAIL 0 0 0 0

26. PIT 0 0 0 0

27. SUB-TOTAL AMERICAN

MAN-HOURS 1,613 1,196 1,196 1,196

LOCAL:

28. FULL TIME

PERMANENT 5,155 4,695 4,695 4,695

29. TEMPORARY DETAIL 0 0 0 0

30. PIT 733 825 825 825

31. SUB-TOTAL LOCAL

MANHOURS 5,888 5,520 5,520 5,520

32. TOTAL NIV

MAN-HOURS 7,501 6,716 6,716 6,716

38 BORDER C. CARDS

FY-75 0 0 0 0

39. CREW LIST VISAS

FY-75 0 0 0 0

40. NAMES ON CREW LIST

VISAS FY-75 0 0 0 0

OF TOTAL NIV CASES REQUIRING:

41. INTERVIEWS 350 300 300 314

42. USE OF INTERPRETER

30 30 30 32

43. PARAKEET OR BOULDER

92 5 5 5

44. THIRD COUNTRY

CHECK 1,200 1,280 1,340 1,380

SCHEDULE III

SPECIAL CONSULAR SERVICES

AMEMBASSY

BERN, SWITZERLAND

46. AMCIT DEATH 71 70 72 75

47 ESTATE/PROPERTY

CLAIMS 258 270 280 290

48. NOTARIALS 3,347 3,500 3,550 3,600

49. WELFARE/WHERE-

ABOUTS 483 500 520 530

50 ARRESTS 18 20 25 30

51. SEAMEN/SHIPPING 0 0 0 0

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52. OTHER AGENCY

SERVICES 8,435 8,500 8,550 8,600

53. TOTAL SCS CASES 12,612 12,860 12,997 13,125

MAN-HOURS UTILIZED:

AMERICAN:

54. FULL TIME PERMANENT

1217 1,217 1,217 1,217

55. TEMPORARY DETAIL 0 0 0 0

56. PIT 0 0 0 0

57 SUB-TOTAL AMERICAN

1217 1,217 1,217 1,217

MAN HOURS

LOCAL:

58. FULL TIME

PERMANENT 4,060 4,060 4,060 4,060

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ACTION SCA-01

INFO OCT-01 EUR-12 ISO-00 PPTE-00 VO-03 SCSE-00 IO-13

PER-03 MMO-04 A-01 /038 W

----- 012570

R 141511Z MAY 76

FM AMEMBASSY BERN

TO SECSTATE WASHDC 2590

UNCLAS SECTION 2 OF 2 BERN 2172

59. TEMPORARY DETAIL 0 0 0 0

60. PIT 0 0 0 0

61. SUB-TOTAL LOCAL

MAN HOURS 4,060 4,060 4,060 4,060

62. TOTAL SCS MAN HOURS 5,277 5,277 5,277 5,277

68. TREASURY CHECKS

FY-75 38,763 38,963 39,163 39,363

SCHEDULE IV

CITIZENSHIP AND PASSPORT

SERVICES

AMEMBASSY

BERN, SWITZERLAN

69.PPT APPLICATIONS

EXECUTED 2,016 2,400 2,500 2,600

70. PPT APPLICATIONS

EXAMINED 2 0 0 0

71. FEE PPTS ISSUED 2,013 2,400 2,500 2,600

72. NO-FEE PPTS ISSUED 0 0 0 0

73. PPTS AMENDED OR

EXTENDED 700 750 780 800

74. NEW REGISTRATION

APPLICATIONS 2,163 2,200 2,250 2,280

75. REPORTS OF BIRTH 134 140 150 160

76. WITNESS TO MARRIAGE 0 0 0 0

77. WAIVER OF PASSPORTS 5 10 15 20

78. SUB-TOTAL PPT CASES 7,033 7,900 8,195 8,460

79. IDENTITY CARDS ISSUED 2 0 0 0

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80. TOTAL PPT CASES 7,035 7,900 8,195 8,460

MAN-HOURS UTILIZED:

AMERICAN:

81. FULL TIME PERMANENT 946 946 946 946

82. TEMPORARY DETAIL 0 0 0 0

83. PIT 0 0 0 0

84. SUB-TOTAL AMERICAN

MAN-HOURS 946 946 946 946

85. FULL TIME PERMANENT 2,791 2,791 2,791 2,791

86. TEMPORARY DETAIL 0 0 0 0

87. PIT 0 0 0 0

88. SUB-TOTAL LOCAL

MAN-HOURS 2,791 2,791 2,791 2,791

89. TOTAL PPT MAN-HOURS 3,737 3,737 3,737 3,737

95. AMERICANS REGISTERED

(3/31/76) 11,875 11,875 11,875 11,875

AMERICAN CITIZEN RESIDENT:

96. OFFICIALS 425 425 425 425

97. NON-OFFICIALS 11,459 11,459 11,459 11,459

SCHEDULE V

CONDITIONS AND JUSTIFICATIONS

AMEMBASSY

BERN, SWITZERLAND

FY-1975

HOURS GAINED - AMERICAN LOCAL

OVERTIME NOT RECORDED BALANCED BY COMPENSATORY TIME OFF

HOURS LOST - AMERICAN LOCAL

DETAILS OUT - 40

STAFFING GAPS - -

PROLONGED LEAVE - -

SCHEDULE VI

POSITIONS

AMEMBASSY

BERN, SWITZERLAND VISAS SCS PPT GENERAL TOTAL

AMERICANS:

105. AUTHORIZED 6/30/75 1 - - 2 3

106. AUTHORIZED 3/31/76 1 - - 2 3

107. FILLED 3/31/76 1 - - 2 3

INCREASE-DECREASE:

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108. REQUIRED FY-1977 UNKNOWN - TO BE DETERMINED ON

109. REQUIRED FY-1978      THE BASIS OF THE EXPERIENCE OF  
THE GENEVA OPERATION

LOCALS:      VISAS   SCS   PPT   GENERAL   TOTAL

105. AUTHORIZED 6/30/75      4    1    1    2    8

106. AUTHORIZED 3/31/76      4    1    1    2    8

107. FILLED 3/31/76      4    1    1    2    8

INCREASE/DECREASE:

108. REQUIRED FY-1977      UNKNOWN - TO BE DETERMINED ON

109. REQUIRED FY-1978      THE BASIS OF THE EXPERIENCE OF  
THE GENEVA OPERATION

SCHEDULE VII

FEDERAL BENEFITS, FRAUD, ETC.

AMEMBASSY,

BERN, SWITZERLAND

A. FEDERAL BENEFITS ACTIVITY:

NUMBER OF SSA REIMBURSED:

AMERICAN: 0    LOCAL: 0

HOURS WORKED BY OCCUPANTS OF THESE POSITIONS ON WORK OTHER THAN

FEDERAL BENEFITS

AMERICAN: 0    LOCAL: 0

HOURS WORKED BY REGULAR (NON-REIMBURSED) CONSULAR EMPLOYEES ON  
FEDERAL BENEFITS:

AMERICAN: 195    LOCAL: 2,400

ESTIMATED INCREASE OVER FIVE YEARS AGO 1,500

ESTIMATED INCREASE DURING NEXT FIVE YEARS: 200

B. FRAUD INVESTIGATIONS:

(1) NOT DONE: X

(2) DONE BY SY: -

(3) DONE BY CONSULAR SECTION: -

(A) SPECIAL FRAUD UNIT OR

(B) REGULAR PERSONNEL

IF DONE BY CONSULAR UNIT - MANHOURS FOR:

AMERICAN: 0    LOCAL: 0

VISA APPLICATIONS: 27,483 RATE OF INCREASE: 9 PERCENT

PPT APPLICATIONS: 2,018 RATE OF INCREASE: 18.34 PERCENT

DONE FOR INS: 1,125 RATE OF INCREASE: 10.29 PERCENT

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C. MISSION INTEREST CASES - DOES POST HAVE FORMAL REFERRAL SYSTEM: NO

HOW ARE MISSION INTEREST CASES USUALLY HANDLED: INFORMALLY - BY  
DIRECT CONTACT. THERE ARE ALMOST NONE.

D. NUMBER OF AMERICAN CITIZENS IN JAIL:

AS OF 3/31/76: 4 RATE OF DECREASE: 60 PERCENT.

(A) IS EMBASSY NOTIFIED IMMEDIATELY WHEN U.S. CITIZENS ARRESTED:  
SWITZERLAND IS A PARTY TO THE VIENNA CONSULAR CONVENTION. UNDER ART.  
36.1(B) SWITZERLAND IS ONLY OBLIGED TO NOTIFY THE EMBASSY OF THE  
ARREST OF AN AMERICAN CITIZEN IF THE CITIZEN SO REQUESTS. SWISS  
AUTHORITIES INVARIABLY COMMUNICATE SUCH A REQUEST TO THE EMBASSY.  
(B) DESCRIBE ANY PROTECTION PROBLEMS: THE SWISS JUDICIAL SYSTEM IS  
FAIR AND NON-DISCRIMINATORY. PRISON CONDITIONS ARE EXCELLENT.

(C) DESCRIBE POST'S PROTECTION PROGRAM: A CONSULAR OFFICER VISITS  
EVERY IMPRISONED AMERICAN AS SOON AS THE EMBASSY LEARNS OF THE  
ARREST AND IMPRISONMENT. THEREAFTER PRISONERS ARE VISITED EVERY  
THREE MONTHS OR MORE FREQUENTLY IF THEY SO REQUEST.

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## Message Attributes

**Automatic Decaptoning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 14 MAY 1976  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** n/a  
**Disposition Approved on Date:**  
**Disposition Authority:** n/a  
**Disposition Case Number:** n/a  
**Disposition Comment:**  
**Disposition Date:** 01 JAN 1960  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1976BERN02172  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Film Number:** D760187-0970  
**From:** BERN  
**Handling Restrictions:** n/a  
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**Legacy Key:** link1976/newtext/t19760555/aaaabvah.tel  
**Line Count:** 344  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ACTION SCA  
**Original Classification:** UNCLASSIFIED  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
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**Previous Classification:** n/a  
**Previous Handling Restrictions:** n/a  
**Reference:** 76 STATE 96907  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** CollinP0  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 14 JUN 2004  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <14 JUN 2004 by wolfsd>; APPROVED <25 JAN 2005 by CollinP0>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
04 MAY 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** CONSULAR PACKAGE  
**TAGS:** CGEN, SZ  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006